Comment

Person-centred long-term care for older persons: a new Lancet Commission

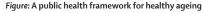
The UN declared 2021–30 to be the Decade of Healthy Ageing, and efforts are being made to maximise the functional ability of people over their life course.^{1,2} Yet older people are marginalised and perceived as a burden, particularly those with ongoing loss in capacity.³ Nowhere is this more conspicuous than in the context of long-term care (LTC) worldwide, where older people in some settings encounter a loss of independence and other violations of their human rights. Such experiences can range from deprivation of liberty and loss of legal capacity and consent to coerced institutionalisation, exposure to abuse, neglect, and disrespect, and persistent use of restraints.⁴ These circumstances create inequity, injustice, and indignity for older people.³

Good quality LTC aims to enhance the functional ability of individuals with a substantial loss in intrinsic capacity, or a risk of such a loss.⁵ Functional ability encompasses, for example, remaining engaged in meaningful activities and building and maintaining relationships, as well as basic needs and mobility. A person with dementia may not only need support with daily activities, such as bathing or transportation, but also with leisure activities and connecting with family and friends. Maintaining functional ability enables a full enjoyment of life and upholds the basic rights, fundamental freedoms, and human dignity of older people.⁵

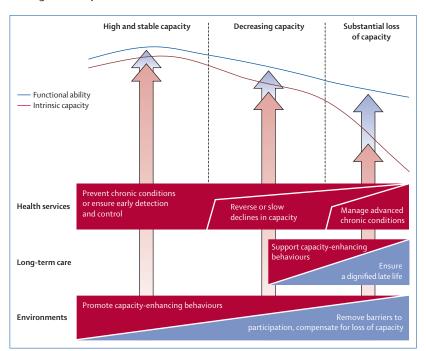
In 2023, however, challenges exist to the provision of good quality LTC.⁵ Stigmatisation based on age (ageism), mental health conditions (mentalism), and disability (ableism) contributes to long-standing misconceptions that LTC for older people is unsustainable and that older generations receive disproportionate benefits at the expense of younger generations.^{6,7} During the COVID-19 pandemic the catastrophic consequences of such misconceptions were exposed when, in many settings, older people were denied access to crucial resources, such as infection control and personal protective equipment, especially for those living in LTC facilities.8 The stigmatisation of older people not only creates and fuels intergenerational conflict, but it also harms global health and the economy. Ageism has been estimated to cost society billions of dollars, due to, for example, lost days of work and health-care costs.³

Another challenge to overcome is a widespread costbased, top-down, and supply-driven approach to LTC. Many governments do not sufficiently invest in LTC and focus on the costs of LTC rather than approaching it as an investment in social and economic development, with a considerable return on investment in gross domestic product and employment levels.9 The failure to integrate medical and social services, emanating from inadequate funding and siloed service structures in many countries, contributes to a top-down, supplydriven approach instead of a person-centred approach to LTC.^{10,11} Since the needs of older people cut across sectors, providers need to integrate services. However, the person's experience and valuation of person-centred care is primarily associated with the care relationship rather than the services.¹²

Overcoming these societal and political challenges requires the lens of human rights and a rethinking of the provision of LTC so that it respects the rights of older people and addresses their diverse needs and preferences in fragile LTC systems. A new *Lancet* Commission on



Reproduced from Beard and colleagues' Health Policy paper, The World report on ageing and health: a policy framework for healthy ageing, published in *The Lancet*.¹





Published Online May 16, 2023 https://doi.org/10.1016/ S0140-6736(23)00920-0 Long-Term Care for Older Persons aims to take just such an approach, fostering person-centred LTC in accord with the WHO Healthy Ageing framework (figure).¹ Our Commissioners bring a wealth of perspectives drawn from different regions, care settings, and areas of interest, with expertise in geriatrics, geropsychology, geriatric psychiatry, gerontology, nursing, palliative care, primary care, social work, clinical epidemiology, health economics, health policy, and regulation. The Commission will work in co-creation with a group of older people from different regions with lived experience of LTC.

At our first meeting in March, 2023, the Commissioners agreed that, to drive impact and transformation through scientific advocacy, the Commission will focus on key issues at the interface of care practice, policy, regulation, education, and research, informed by evidence. We wish to make policy makers, service providers, care professionals, regulators, and other stakeholders listen to older people's diverse needs and preferences that change over time and are related to their unique setting. The Commission will explore crucial questions for LTC. How can LTC be flexible and proactive, rather than reactive, so that it engages the whole ecosystem, including older people themselves, their close ones, care professionals, and other important partners? What are the optimum ways to improve older people's functional ability and empower them by focusing on their assets instead of their deficits? What adaptations of the physical (including technology) and social home environment are needed to enable older people to remain socially connected and an integral part of their communities?

In this Decade of Healthy Ageing, the Commission will strive to devise a roadmap to person-centred LTC that respects and restores human rights and optimises the functional ability and wellbeing of older people with ongoing loss in capacity or who are at risk of such a loss. We seek nothing less than to enable them to take their rightful place in society.

AMP is paid by the Health and Youth Care Inspectorate, Ministry of Health, the Netherlands and is President-elect of the Board of Directors of the International Psychogeriatric Association (IPA). KR is the Chair of the Board of International Longevity Centre Canada, Chair of the Advocacy and Public Awareness Committee, a member of the Board of Directors of the IPA, and Chair of the Section of Positive Psychiatry of the World Psychiatric Association. MC is Senior Editor at *The Lancet*.

*Anne Margriet Pot, Kiran Rabheru, Mabel Chew pot@eshpm.eur.nl

Health Care Governance, Erasmus School of Health Policy and Management, Erasmus University, 3000 DR Rotterdam, Netherlands (AMP); Optentia Research Unit, North-West University, Vanderbijlpark, South Africa (AMP); University of Ottawa, Ottawa, ON, Canada (KR); The Lancet, Sydney, Australia (MC)

The Commissioners for the *Lancet* Commission on Long-Term Care for Older Persons are Debanjan Banerjee, Lieve Van den Block, Julie Byles, Muthoni Gichu, Jaco Hoffman, Terry Lum, Finbarr Martin, Deborah Oliveira, Anne Margriet Pot (Co-Chair); Kiran Rabheru (Co-Chair), Harleen Rai, Hilde Verbeek, Kate Walters, and Winnie Yip.

- Beard JR, Officer A, de Carvalho IA, et al. The World report on ageing and health: a policy framework for healthy ageing. *Lancet* 2016; 387: 2145–54.
- 2 WHO. Decade of healthy ageing: baseline report. Geneva: World Health Organization, 2021. https://www.who.int/publications/i/ item/9789240017900 (accessed May 5, 2023).
- WHO. Global report on ageism. Geneva: World Health Organization, 2021. https://www.who.int/teams/social-determinants-of-health/demographicchange-and-healthy-ageing/combatting-ageism/global-report-on-ageism (accessed May 5, 2023).
- 4 Office of the United Nations High Commissioner for Human Rights. A/HRC/51/27: older persons deprived of liberty—report of the Independent Expert on the enjoyment of all human rights by older persons, Claudia Mahler. Geneva: United Nation Human Rights Council, 2022. https:// www.ohchr.org/en/documents/thematic-reports/ahrc5127-older-personsdeprived-liberty-report-independent-expert (accessed May 5, 2023).
- 5 Pot AM, Briggs AM, Beard JR. The sustainable development agenda needs to include long-term care. J Am Med Dir Assoc 2018; 19: 725–77.
- Greer SL, Lynch JF, Reeves A, et al. The politics of healthy ageing: myths and realities. Copenhagen: WHO Regional Office for Europe, 2022. https:// eurohealthobservatory.who.int/publications/i/the-politics-of-healthyageing-myths-and-realities (accessed May 5, 2023).
- Rabheru K. The spectrum of ageism, mentalism, and ableism: expressions of a triple jeopardy. Am J Geriatr Psychiatry 2021; **29:** 989–92.
- 8 WHO. Preventing and managing COVID-19 across long-term care services: policy brief. Geneva: World Health Organization, 2020. https://www.who. int/publications/i/item/WHO-2019-nCoV-Policy_Brief-Long-term_ Care-2020.1 (accessed May 5, 2023).
- International Trade Union Confederation. The employment effects of public spending in infrastructure, the care economy and the green economy: the case of emerging economies. Brussels: International Trade Union Confederation, 2023. https://www.ituc-csi.org/ituc-report-shows-bigeconomic-returns?lang-en (accessed May 5, 2023).
- 10 WHO. Rebuilding for sustainability and resilience: strengthening the integrated delivery of long-term care in the European region. Copenhagen: WHO Regional Office for Europe, 2022. https://apps.who.int/iris/bitstream/ handle/10665/353912/WHO-EURO-2022-5330-45095-64318-eng. pdf?sequence=1&isAllowed=y (accessed May 5, 2023).
- 11 Barber SL, van Gool K, Wise S, et al. Pricing long-term care for older persons. Geneva: World Health Organization, Organisation for Economic Co-operation and Development, 2021. https://apps.who.int/iris/bitstream/hand le/10665/344505/9789240033771-eng.pdf?sequence=1&isAllowed=y (accessed May 5, 2023).
- 12 Hughes G, Shaw SE, Greenhalgh T. Rethinking integrated care: a systematic hermeneutic review of the literature on integrated care strategies and concepts. *Milbank Q* 2020; **98:** 446–92.